**REPORT NO: 76/2013** 

# PLACES SCRUTINY PANEL

14 March 2013

## **SECTION 106 FINANCIAL UPDATE**

Joint Report of the Strategic Director for Resources and the Operational Director for Places

STRATEGIC AIM: | AII

#### 1. PURPOSE OF THE REPORT

1.1 The purpose of this report is to inform the Places Scrutiny Panel about latest position on Section 106 (Planning Obligations) matters. The report summarises the current S106 balances and the purposes as stated in the agreements and includes information on the contributions agreed, those received from developers and an overview of projects where S106 funding will be applied.

### 2. RECOMMENDATIONS

2.1 That the Places Scrutiny Panel note the latest position on Section 106 Agreements and that future monitoring reports will be included in Capital monitoring reports presented to Cabinet on a quarterly basis.

### 3. REASONS FOR THE RECOMMENDATIONS

3.1 To inform Members on the S106 Agreements that have been completed and the progress of the delivery of a number of S106 funded projects.

### 4. BACKGROUND

- 4.1 Planning legislation, Section 106 of the Town and Country Planning Act 1990, sets out that development should pay for the social and physical infrastructure to support and facilitate a development. It would not be fair to expect a developer to contribute towards existing service deficiencies such as a shortage of school places or library facilities, or repairs to the highway, where no additional need would arise from the development. However, it would be fair to expect them to contribute to limiting the impact of their own development on the local area.
- 4.2 In addition it is not unreasonable for communities to identify those areas where there are weaknesses in social and physical infrastructure to which contributions could be sought from new development, provided that the contribution relates in scale and kind to the

- development. For example, affordable housing, open space and local environmental improvements.
- 4.3 The legislation places three tests into law on the use of planning obligations. Since 6 April 2010, in determining an application, it has been unlawful to take into account a planning obligation that does not meet all three tests, which are that the obligation is:
  - (a) necessary to make the development acceptable in planning terms;
  - (b) directly related to the development; and
  - (c) fairly and reasonably related in scale and kind to the development

This is reinforced in paragraph 204 of the NPPF.

4.4 This report summarises the Council's progress on securing, monitoring and implementing planning obligations through Section 106 Agreements.

## 5. DEVELOPER CONTRIBUTIONS AGREED

- 5.1 Over recent years significant contributions have been negotiated and secured from developments across the county. The payment points for contributions vary and are set out in agreements with trigger points ranging for example from the start of development, occupation of numbers units or opening of supermarkets. These trigger points are monitored to arrange timely payments.
- 5.2 The Planning team are currently in the process of implementing a new software system which will include the recording and management of Agreements. The system will facilitate more self-service information being made available on line including improve web pages for Section 106 Agreements and project information. This will be going live from 1 April and the web pages will be developed thereafter.
- 5.3 In the interim the following information provides a summary of the current position on Agreements. The key points to note are that:
  - The total value of S106 agreements that have been successfully completed is £11,301,513 across 112 agreements.
  - Contributions totalling £1,644,665 have been received, which are either committed to projects, have already been spent or are part of a pooled contribution arrangement in accordance with policy.
  - Expected contributions of £9,656,848 have not yet been received due to trigger points not yet being reached.
  - During the year (to date) there have been 13 agreements completed totalling £412,954 in value.
  - Contributions received during the year total £48,690.

The table below gives a breakdown of the contributions by purpose. These contribution headings are set out as contained within the Council's policy for Planning Obligations and Developer Contributions, which is a Supplementary Planning Document in the Local Plan and was adopted by full Council in June 2010. It has been since the adoption of this SPD that developer contributions have been more specifically sought for some of these elements of community infrastructure with contributions being pooled towards a larger scheme.

	Agreed prior to 31/03/12	Agreed 2012/13	Total
	£	£	£
Recreation, sport and leisure	1,905,024.56	62,727.80	1,967,752.36
Children and young people's service	1,832,549.31	145,961.45	1,978,510.76
Fire and Rescue Service	71,515.20	2,125.00	73,640.20
Police, crime and disorder	852,101.94	29,895.36	881,997.30
Adult social services	425,000.00	47,844.00	472,844.00
Library service	265,545.73	7,325.48	272,871.21
Museum & archive service	57,511.27	1,751.29	59,262.56
Highways & transportation	1,962,405.74	13,000.00	1,975,405.74
Health service	595,670.63	16,812.34	612,482.97
Civic waste amenity & recycling	339,963.25	9,602.65	349,565.90
Miscellaneous	2,344,000.00	66,000.00	2,410,000.00
Monitoring fees	237,271.01	9,908.78	247,179.79
	10,888,558.64	412,954.15	11,301,512.79

- 5.5 A list of the individual agreements making up the total amount can be found at Appendix A. This has been ordered by value as opposed to date to bring into focus the larger values of contributions relating to the scale of the development.
- The value of largest agreement is £7.678m for the development of sustainable urban expansion area north of Oakham. Other significant agreements to note are Anglian Water at £909k; the extension of the Tesco superstore on South Street at £479k; land at Uppingham Road, Oakham at £750k; and the largest value agreement in 2012/13 which is the development of the Timberyard, Pinfold Lane, North Luffenham at £252k.
- 5.7 The table below shows how much of the total funding has been allocated to schemes to date and what is available for future allocation

Total of agreed S106 contributions	£11.300m	
Approved usage:		
S106 funding allocated for schemes in 2012/13	(CO 177m)	
(see paragraph 6.2 below)	(£0.177m)	
S106 contributions received allocated to schemes	(£1.467m)	
Adult Soccer	(£0.627m)	
Martial Arts Centre	(£0.030m)	
Ashwell Business Park	(£0.200m)	
Total available for future allocation	£8.799m	

## 6. DEVELOPER CONTRIBUTIONS ACCOUNT

6.1 Contributions received are held in a ring fenced account and released for the agreed and appropriate infrastructure improvements at the appropriate time. The latest figures regarding actual S106 contributions collected during the year and actual allocations made during the year for the financial year 2012/13 are set out below:

	Hooby Lane Bond	Commuted Sums	S106	Total Balances for 2012/13
Balance of amounts held at 1 April 2012 (audited accounts)	£92,053	£397,621	£565,803	£1,055,477
Total received during the year	£0	£0	£48,690	£48,690
Total expenditure (committed to projects) during the year	£0	(£28,800)	(£177,787)	(£206,587)
Estimated Balance of amounts held at 31 March 2013	£92,053	£368,821	£436,706	£897,580

6.2 The individual schemes where S106 funds have been applied in 2012/13 are:

Scheme	Amount	
Oakham Bypass	£9,937	
103, Burley Road Extension	£95,528	
Traffic Calming	£38,595	
Ketton Surgery Development	£16,038	
Play Equipment for Ketton parish Council	£6,353	
Management of Play Area at Catmose	£10,000	
Monitoring Fees	£1,336	
Total	£177,787	

6.3 In addition to these, commitment has been made for expenditure from expected developer contributions, where agreements have been completed but payment trigger points not yet reached. A profile of the expected developer contributions and commitments will be included in the 2012/13 outturn report.

## 7. RISK MANAGEMENT

RISK	IMPACT	COMMENTS	
Time	Medium	Members should be kept informed of agreements successfully completed and kept informed on progress on schemes funded by S106 on a timely basis.	
Viability	High	Developer contributions make a scheme acceptable in planning terms by funding essential community infrastructure and mitigate the impact tof the development which without would otherwise be unacceptable in planning terms	
Finance	Medium	It is important Members are advised regularly and in a timely manner of the position in relation to revenue and capital.	
Profile	High	Providing transparency on the account and agreements contributes towards managing this risk.	
Equality and Diversity	Low	EIA assessments were undertaken as part of the developer contributions policy being adopted	

## **Background Papers:**

All completed Section 106 Agreements
Planning Obligations & Developer Contributions SPD

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Application	Date of			
Reference	Agreement		Parish	Agreement Value
FUL/2006/0920		Sunnyside Cottage Ratts Lane	Braunston	£200.00
FUL/2008/0018		Orchard House, Cold Overton Lane	Whissendine	£200.00
FUL/2008/0594		Land adjacent to Barleythorpe Hall	Barleythorpe	£200.00
FUL/2007/0152		Land Off Back Lane	Barrowden	£400.00
FUL/2008/0251		Land Adjacent to Pinfold Lane	North Luffenham	£400.00
FUL/2004/0396		Land at Barleythorpe Stud Main Road	Barleythorpe	£500.00
FUL/2006/0553	17/01/2007	Land to North of Main Street	Market Overton	£500.00
FUL/2006/1137		Wing Water Works	Wing	£500.00
FUL/2006/1013	12/02/2007	The Walled Garden, Stamford Road	Barnsdale	£600.00
FUL/2008/1027		Co-Op Burley Road	Oakham	£600.00
FUL/2005/0032	15/03/2007	Land to the North of Seaton Road	Uppingham	£601.00
FUL/2005/0783		Wing Water Treatment Works	Wing	£1,000.00
APP/2006/0724		Land at Tixover Lane	Ketton	£1,000.00
APP/2010/1201		Rutland Caravan & Camping Park, Park Lane	Greetham	£2,000.00
APP/2010/1159		Barnsdale Hall Hotel	Barnsdale	£3,147.00
FUL/2007/0440		Plots 5-8 The Hey Back Road	Barrowden	£4,200.00
F/1992/0481		Land North of Stamford Road	Essendine	£5,000.00
FUL/2009/0053		Rear of 37 Dean Street 26 High Street East	Oakham	£5,000.00
FUL/2010/0363			Uppingham Pickworth	£5,200.00
APP/2011/0591 APP/2011/0122		Hilltop Cottage, Casterton Lane		£5,360.15
APP/2011/0122 APP/2010/1249		32 Braunston Road 41 Main Street	Oakham Whissendine	£5,384.48 £5,799.55
FUL/2008/0701		41 Main Street 42-42a High Street East	Uppingham	
FUL/2008/0701 FUL/2008/0271		42-42a High Street East Kingfisher Pub, 9 Uppingham Road	Oppingnam Preston	£6,168.00 £6,200.00
APP/2011/0411		The Hall, 56 High Street East	Uppingham	£6,200.00 £6,375.00
APP/2011/0411 APP/2011/0594		8 Clatterpot Lane	Cottesmore	£6,468.77
APP/2011/0394 APP/2012/0720		Relating to land at 3 Bottom Lane, Manor Barn	Bisbrooke	£6,666.03
APP/2012/0720 APP/2011/0332		9 Barrowden Road	Ketton	£6,739.33
APP/2010/1286		1 Oakham Road	Langham	£7,170.76
MIN/2004/1051		Land Adjacent to Greetham Quarry	Greetham	£7,351.74
APP/2011/0048		Land Adjacent to 1 Church Street	Braunston	£7,640.00
APP/2012/0105		3 Bottom Lane	Bisbrooke	£7,790.31
APP/2011/0029		8 The Old Mill, Holygate Road	Ridlington	£8,063.80
APP/2011/0573		48a Well Street	Langham	£8,187.34
FUL/2008/0571		Uppingham School	Uppingham	£9,200.00
FUL/2008/0960		Land to the west of Barnsdale Lodge Hotel, The Avenue	Exton	£9,200.00
FUL/2006/1068		17 Burley Road	Oakham	£10,000.00
FUL/2007/0140	22/12/2009		Barleythorpe	£10,000.00
FUL/2008/0848		Land Adjacent to 15/17 Goal Street	Oakham	£10,400.00
APP/2010/1192		64 Burley Road	Langham	£10,441.30
APP/2010/1094	01/03/2011	Withy Cottage, 20 Geeston Road	Ketton	£10,609.11
FUL/2008/0369	09/07/2009	Land at Barleythorpe Stud Main Road	Barleytrhorpe	£10,702.00
APP/2010/1221	21/04/2011	The Paddock, Lyndon Road	Hambelton	£11,507.57
FUL/2010/0688	14/06/2011	Manor Farm, Station Road	Whissendine	£14,000.00
FUL/2004/1271		Land off Beckworth Grove	Empingham	£14,500.00
APP/2010/1170	01/08/2012	Lands End Way Roundabout (Pub)	Oakham	£15,000.00
APP/2011/0200	12/10/2011	Grange Farm Uppingham Road	Oakham	£15,333.45
FUL/2010/1199		Land off Essendine Road	Ryhall	£15,500.00
FUL/2003/0140	01/09/2004	South Witham Quarry, Witham Road	Thistleton	£17,328.00
FUL/2010/0669		Land at 130 Braunston Road	Oakham	£23,380.00
APP/2012/0712		Chapel Farm, Cottesmore Road.	Cottesmore	£24,422.00
APP/2010/1216		Lands End Way Roundabout (Hotel)	Oakham	£26,648.00
FUL/2006/0714		4-6 Church Street	Oakham	£30,000.00
FUL/2009/0920		Land's End Land's End Way	Oakham	£30,000.00
FUL/2004/0250		Land Off South Street	Oakham	£35,000.00
FUL/2006/0204		Uppingham Gate Ayston Road	Uppingham	£35,000.00
APP/2011/0791		Land at The Chestnuts	Hambelton	£49,341.19
Total of agreeme	nts: £0 to £50	,000		£570,125.88
			1	1
APP/2010/0853	25/03/2011	Land Off Empingham Road	Ketton	£50,082.91
APP/2000/0684		Land off Stapleford Road	Whissendine	£50,602.00
FUL/2004/0475		Land to the South Side of North Street East	Uppingham	£70,000.00
OUT/2008/0344		Vale of Catmose College Cold Overton Road	Oakham	£73,420.00
APP/2010/1066		Vale of Catmose College Cold Overton Road	Oakham	£78,126.00
MIN/2003/0309		Hooby Lane Quarry	Stretton	£100,000.00
Total of agreeme	nts: £50,001 t	o £100,000		£422,230.91
0.17/2			ļ	
OUT/2003/1181	06/11/2006	Land West of Lands End Link Road	Oakham	£100,500.00
FUL/2003/0944		Rutland Care Village	Oakham	£140,000.00
APP/2008/0228		The Timberyard, Pinfold Lane	North Luffenham	£252,006.56
FUL/2010/0388		Tesco Superstore, 96 South Street	Oakham	£479,400.00
OUT/2010/0954		Land at Uppingham Road	Oakham	£750,055.44
FUL/2005/0782	05/04/2007		Empingham	£909,506.00
OUT/2009/1306		Land to the North of Oakham	Oakham	£7,677,688.00
Total of agreeme		and over		£10,309,156.00
Total of agreeme	nts			£11,301,512.79